

|                      |  |
|----------------------|--|
| <b>Meeting:</b>      | Executive  |
| <b>Meeting date:</b> | 15/07/2025   |
| <b>Report of:</b>    | Director of Finance – Debbie Mitchell  |
| <b>Portfolio of:</b> | Cllr Katie Lomas - Executive Member for Finance, Performance, Major Projects, Human Rights, Equalities and Inclusion |

## **Decision Report: CAPITAL PROGRAMME OUTTURN 2024/25 AND REVISIONS TO THE 2025/26– 2029/30 PROGRAMME**

### **Subject of Report**

1. The purpose of this report is to set out the capital programme outturn position for 2024/25 including any under/overspends and adjustments, along with an update to the future years programme.
2. The report contains details of the capital investment made during 2024/25 and how this has supported delivery of the Council Plan. Key areas of investment are listed below with further details contained in the body of the report.
  - £6.5m on the expansion and improvement of school facilities across the city
  - £10.8m on construction and development of new council housing
  - £2.9m on purchasing and upgrading new houses for shared ownership
  - £9.0m on the modernisation of and ongoing repairs to council homes
  - £9.5m on capital investment on the council's highway network including roads, bridges, drainage and lighting
  - £7.4m improvements at Station Gateway
  - £2.1m on new Library facilities

3. Some of the direct outcomes of the investment include
- Building new science labs at Huntington School
  - Finalisation of major expansion at Fulford School
  - Improvements to primary schools at Clifton Green, Westfield, Wigginton and Yearsley Grove
  - Construction nearing completion on new Passivhaus affordable housing at Duncombe Barracks and Burnholme
  - Work commenced on major refurbishment schemes in Bell Farm and also Glen Lodge
  - 318 private properties and 58 council properties supported with adaptation works to their homes
  - New Library and Community Facilities at Clifton opened to the public
  - Commencement of Mansion House repairs scheme
  - Speed limit restrictions introduced at 10 new sites
  - 12 carriageway schemes completed including 37,500 square metres of refurbished roads
  - 10 Large Patching Schemes completed with a total area of 20,000 square metres
  - 4 Surface Dressing schemes covering an area of 43,3500 square metres
  - 6 new footpath schemes completed
  - 20 drainage improvement schemes completed
  - 347 old street lighting columns replaced
  - New LED lighting at West Offices and Hazel Court reducing energy use and cost

## **Benefits and Challenges**

4. The capital programme is key in delivering the Council Plan. Members are able to prioritise capital expenditure to deliver improvements across all service areas notably Schools, Housing, Transport and Regeneration as well as supporting Climate Change ambitions.
5. The programme does involve significant levels of council borrowing which impacts the level of revenue expenditure. The cost of delivering the capital programme is therefore dependent on levels of external funding, inflation levels and interest rates.

## **Policy Basis for Decision**

6. This report is to note the outturn position for 2024/25 and agree to slippage where necessary to deliver the projects which support the delivery of the council plan.

## **Financial Strategy Implications**

7. This report needs to be read alongside the Finance and Performance Outturn report elsewhere on the agenda. This report identifies slippage on schemes but also the impact that delays have had on projects in terms of delivery.
8. The slowdown in the capital programme over the second half of the year has reduced the need for external borrowing. Capital expenditure funded by borrowing was estimated to be £44m at Monitor 1 whereas the year end position showed capital expenditure funded by borrowing totalled £18m. This has supported the savings across Treasury Management that has supported the overall council revenue position.

## **Recommendations and Reasons**

9. Executive is asked to:
  - Note the 2024/25 capital outturn position of £74.019m and approve the requests for re-profiling totalling £31.193m from the 2024/25 programme to future years.
  - Note the adjustments to schemes increasing expenditure in 2024/25 by a net £2.365m
  - Recommend to Full Council the restated 2025/26 to 2029/30 programme of £426.917m as summarised in Table 3 and detailed in Annex 1

Reason: to enable the effective management and monitoring of the Council's capital programme

## **Background**

10. The 2024/25 capital programme was approved by Council on 22 February 2024 and updated for amendments reported to Executive in

the 2023/24 outturn report, which resulted in an approved capital budget for 2024/25 of £215.874m.

11. At Monitor 1 report (September 12<sup>th</sup>, 2024) there was a decrease of £81.72m resulting in a revised capital programme of £134.154m.
12. At Monitor 2 report (November 14<sup>th</sup>, 2024) there was a decrease of £10.384m resulting in a revised capital programme of £123.770m.
13. At Monitor 3 report (January 21<sup>st</sup>, 2025) there was a further decrease of £20.923m resulting in a revised capital programme of £102.847m.
14. The report shows an outturn of £74.019m compared to an approved budget of £102.847m, an overall reduction of £28.828m. The revisions in the report show a revised start budget for 2025/26 totalling £180.922m.
15. The net variation of £28.828m is made up as follows:
  - Proposals to re-profile budgets of £31.193m of schemes from 2024/25 to future years (currently approved budgets in the capital programme, but requires moving to or from future years in line with a changing timetable of delivery for individual schemes)
  - Adjustments to schemes increasing expenditure by a net £2.365m, mainly due to additional grant funding being received and adjustments relating to the Housing Shared Ownership scheme and additional DFE funding to support school investment
16. The level of re-profiling reflects the scale of the capital programme, and that it contains a number of major and complex projects. The overall capital programme continues to operate within budget, due to careful management of expenditure against the budget.
17. The main areas of re-profiling included within the £31.193m include:
  - £2.785m – Local Authority Homes – Phase 2
  - £1.730m – Replacement Vehicles & Plant
  - £1.305m – Major Repairs & Modernisation of Local Authority Homes
  - £1.180m – Integrated Transport

- £1.149m – LA homes Energy Efficiency Programme
- £1.054m – Home upgrade grant
- £0.997m – Alex Lyon House – Renewable Heating Upgrade
- £0.937m – Duncombe Barracks
- £0.851m – Bus service improvement plan
- £0.821m – Highway Schemes

18. Table 1 outlines the variances reported against each portfolio area.

| Department          | Current<br>Approved<br>Budget<br>£m | Outturn<br>£m | Increase/<br>decrease<br>£m | Reprofile<br>£m | Total<br>Variance<br>£m | Paragraph<br>Ref |
|---------------------|-------------------------------------|---------------|-----------------------------|-----------------|-------------------------|------------------|
| Children's services | 11.063                              | 6.497         | <b>0.356</b>                | <b>(4.922)</b>  | <b>(4.566)</b>          | 20 – 47          |
| Adult Social Care   | 1.099                               | 0.902         | <b>0.012</b>                | <b>(0.209)</b>  | <b>(0.197)</b>          | 48 – 49          |
| Housing             | 42.817                              | 31.667        | <b>1.530</b>                | <b>(12.680)</b> | <b>(11.150)</b>         | 50 – 78          |
| Communities         | 4.100                               | 2.916         | <b>0.246</b>                | <b>(1.430)</b>  | <b>(1.184)</b>          | 79 – 87          |
| Transport & Env     | 34.685                              | 26.337        | <b>0.264</b>                | <b>(8.612)</b>  | <b>(8.348)</b>          | 88 – 143         |
| City Development    | 2.310                               | 2.012         | <b>0.129</b>                | <b>(0.427)</b>  | <b>(0.298)</b>          | 144 – 153        |
| Property Services   | 2.304                               | 1.700         | -                           | <b>(0.604)</b>  | <b>(0.604)</b>          | 154 – 159        |
| ICT                 | 2.923                               | 1.988         | <b>0.004</b>                | <b>(0.939)</b>  | <b>(0.935)</b>          | 160 – 165        |
| Corporate Services  | 1.546                               | 0.000         | <b>(0.176)</b>              | <b>(1.370)</b>  | <b>(1.546)</b>          |                  |
| <b>Total</b>        | <b>102.847</b>                      | <b>74.019</b> | <b>2.365</b>                | <b>(31.193)</b> | <b>(28.828)</b>         |                  |

Table 1 Capital Programme Outturn 2024/25

## Consultation Analysis

19. The capital programme was developed under the capital budget process and agreed by Council on 22 February 2024. Whilst the capital programme as a whole is not consulted on, the individual scheme proposals and associated capital receipt sales do follow a consultation process with local Councillors and residents in the locality of the individual schemes.

## Options Analysis and Evidential Basis

### Children and Education Services

20. Total expenditure within the Children's Services and Education Capital Programme for 2024/25 was £6,497k against a latest approved budget of £11,063k.

21. The majority of this expenditure was incurred under five major scheme headings where there was significant work and progress in 2024/25. These schemes were: Schools Condition and Maintenance Works across a number of maintained schools (£2,395k); the building of new Science laboratories at Huntington School (£984k); further building improvement works at Clifton Green Primary (£534k); further works at Applefields School (£470k), and phase 2 of the Enhanced Provision unit at Huntington School (£425k).

### **Scheme Updates**

22. The major expansion at Fulford School is being funded by the local authority to deal with secondary place pressures. The scheme has been organised by South York Academy Trust at their school. The project is complete, however some remaining expenditure will be incurred in 2025/26 so the amount of £232k is required to be re-profiled into 2025/26. As further Section 106 funding has now been received that was earmarked for this expansion, Basic Need funding that was allocated in lieu of receipt of this money (£173k) can now be vired back to the unallocated Basic Need heading.
23. The scheme at Millthorpe School was completed in 2022/23. The remaining budget of £49k in 2024/25 is no longer required as no further costs will be incurred, and the funding can be vired back into unallocated Basic Need.
24. The major upgrade scheme to science labs at Huntington School was successfully carried out in 2024/25. Four of the eight laboratories were refurbished with new central pods for gas, power and water and new furniture installed. New flooring and replacement windows were also installed.
25. Only £168k of the budget for the Danesgate Outdoor Learning Area has been spent in 2024/25, with the remainder requiring reprofiling into 2025/26.
26. The major scheme to remodel classrooms to provide additional classroom space at Hob Moor Oaks Special School began in 2024/25. Phase one, carried out during the year, consisted of remodelling six rooms, three classrooms and their associated support rooms. A further three rooms are scheduled to be remodelled in summer 2025. Budget of £315k needs reprofiling into 2025/26 to fund these ongoing works.

27. The major scheme to provide additional classroom space at St. Oswald's Primary also began in 2024/25. Phase one, carried out during the year, consisted of urgent upgrade works to the kitchen. The construction of two new classrooms, with further modifications, both internal and external, is scheduled to be carried out in 2025/26. The unspent budget of £495k requires reprofiling into 2025/26 to fund the major works over the summer.
28. Investment continued at Clifton Green Primary during 2024/25 with phase 2 of the school re-organisation completed in October 2024.
29. Only £44k of minor expenditure was incurred within the remaining unallocated Basic Need budget so the underspend of £56k plus the effect of the transfers above results in a reprofiling of £322k into 2025/26.
30. At Applefields school, works over summer 2024 works were for the adaptation of a 4<sup>th</sup> classroom (following the 3 classroom adaptations carried out in 2023) to create access to a toilet and quiet room directly off the space, the refurbishment of 4 further classrooms and upgrade of hoist systems. Planned work in 2025/26 involves the refurbishment and adaptation of 3 more classrooms, electrical works, and an upgrade to the hydrotherapy pool.
31. A significant programme of work has been carried out to the maintained school estate under the various School Condition and Maintenance headings in the programme in 2024/25.
32. At Huntington School, the roof of the main hall was replaced. Further roof works were also carried out at Headlands and Yearsley Primary Schools.
33. Ralph Butterfield Primary benefitted from phase 2 of pipework replacement and rewiring, Westfield Primary had the first phase of heating and pipework upgrades completed, and Wigginton Primary had a kitchen refurbishment completed.
34. In addition to the roof works referred to above, Yearsley Grove Primary had a kitchen refurbishment completed and a hot water cylinder replaced.
35. Expenditure in 2024/25 totalled £2,395k, resulting in net reprofiling of £573k into 2025/26. This will fund outstanding payments and

retentions with any remainder available to fund further works in 2025/26 and future years.

36. The 2025/26 Condition and Maintenance budget has been increased by £290k to reflect the Department for Education announcement of the provisional grant allocations for the year. The 2026/27 budget has also been increased to reflect an updated estimate of the potential amount that may be allocated based on the 2025/26 funding levels.
37. No spend was incurred from this budget in 2024/25 so the budget requires reprofiling into 2025/26.
38. Work on the construction of the new annex at St Paul's Nursery has begun, with work commencing in late April, and completion currently scheduled for late autumn 2025. The remaining unspent budget of £118k in 2024/25 needs reprofiling into 2025/26.
39. Under the general SEND investment scheme, no expenditure was incurred in 2024/25. The £50k requires reprofiling into 2025/26 and will be available to contribute to capital works in schools to support the aims of the Safety Valve agreement.
40. The DfE announced an additional amount of SEND capital grant in December 2024, totalling £780m. Allocations from this grant have now been announced, and York will receive an amount of £,1724k in 2025/26. This has been added to the capital programme in this year and officers are currently considering the most appropriate use for this, particularly to support mainstream settings which is an identified DfE priority for this funding.
41. The budget of £946k for SEMH expansion has not been committed at this point so requires reprofiling into 2025/26. This budget will be used in conjunction with the SEND money referred to above.
42. In advance of the focus nationally on mainstream SEND provision York, in 2023/24, created a budget for SEND Mainstream Inclusion, by allocating an amount of Basic Need to support schools in adapting classrooms to become specialist facilities to support young people. In 2024/25 £202k was allocated to schools for such purposes. The remaining £73k requires reprofiling into 2025/26.
43. The Healthy Child Capital Fund (£93k) requires reprofiling into 2025/26 whilst the future use of this budget is planned.



44. The Early Years Expansion scheme is funded from the grant from the DfE provided to support local authorities with potential capital costs to meet the phased expansion of early years childcare provision for working parents of all children 9 months to 3 years old and also for the provision of 8am to 6pm wraparound care for primary aged children. During 2024/25, despite extensive engagement with the market, only a small amount of funding has been awarded and paid out to providers for approved work. The remainder needs to be reprofiled into 2025/26 for further bidding rounds.
45. The Lowfield Green Early Years expansion, fully funded by a Section 106 developer contribution secured towards the creation of 16 new Early Years places as a result of this development has been allocated to a provider and the works successfully completed.
46. The Children in Care Residential Commissioning scheme budget for 2024/25 has been spent mainly on adaptations and fixtures and fittings at Wenlock Terrace. The remaining £164k requires reprofiling into 2025/26 to contribute to further works and the potential purchase of a further property.
47. The Family Hubs budget, funded by grant has all been spent in 2024/25, as a contribution to the overall works being carried at The Avenues Children's Centre

### **Adult Social Care**

48. The disability equipment budget supplies high cost equipment to customers to help them to remain in their own homes. This can be both social care equipment and equipment which is joint funded by health. The social care equipment comprises items such as ceiling track hoists, stair climbers, ramps, etc. The joint funded equipment is supplied when there is a clear health element and is mostly beds for children and specialist seating for adults and children
49. The Telecare scheme supplies customers with alarm and response equipment to keep them safe in their own homes and avoid the need for formal care. Approximately £169k of the spend incurred in 2024/25 is on switching existing customers from analogue to digital equipment in time for the national digital switchover.

## **Housing Services**

50. The Housing Delivery team have made significant progress with all capital projects throughout the year 2024-25. The Willow House project has commenced and is making good progress through the design work of both new homes and a wider South Walmgate Improvement Plan. The designs of the new homes are now progressed to RIBA 2 with a target of submitting a planning application for 37 new homes in summer 2025. Willow House has also benefitted from receipt of £1,120k of Brownfield Grant Funding from the Combined Mayoral Authority to support the project and assist with unlocking the site by addressing abnormal costs such as archaeology and demolition. This funding is now added into the programme.
51. Design work has also commenced on Lowfield Plot A for supported housing for adults with learning disabilities and/or autism following the Executive decision to progress the site for this use in September 2024. This site has received £392k of Brownfield Grant from the Mayoral Combined Authority and a multidisciplinary team has been appointed to progress towards submission of a planning application later this year. Working jointly with Adult Social Care, engagement work is beginning over summer with a varied range of stakeholders to shape the new development.
52. The works to complete the wider road surfacing at Lowfield Green remains ongoing. This is led by Wates Construction Ltd as part of their original scope of works and does not incur additional cost for the Council. The work to correct drainage defects has been delayed due to wider issues with the drainage network and access to deep drainage being challenging over the winter months, however remediation works are now progressing well and expected to be complete by July 2025. Works to upgrade the Dijon Avenue entrance to the site will follow on from this. The budget has overspent by £167k as a result of Yorkshire Water producing a final account for s185 diversion works which concluded in 2021 and therefore was unexpected and unplanned for. Following legal advice, it was determined the balance must be settled which resulted in the overspend. A full project closedown report will be submitted once the final homes are sold. To date there are 3 properties which are yet to be purchased and these final homes are expected to complete over Summer 2025.

53. All 34 new homes at Duncombe Barracks are expected to complete throughout Summer 2025. Progress over the year has been steady and an underspend of £937k has been recorded as a result of contractor delay. This will slip into 2025/26. The completion of the Council's first net zero carbon, fully certified Passivhaus development is a great achievement and will see 60% of the homes delivered as affordable housing.
54. Burnholme, the second Passivhaus certified development, will complete slightly later in the year with handovers across autumn and winter. This is a larger site comprising of 78 homes, 60% of which will be affordable. As with Duncombe, the contractor has experienced some delay in the period which has resulted in an end of year underspend of £777k which slips into 2025/26.
55. Bell Farm refurbishment and retrofit project commenced onsite in autumn 2024 and is now progressing well. There have been significant delays incurred as a result of unexpected structural and drainage issues that were not known or planned for despite extensive surveys being carried out prior to starting onsite. This has delayed the overall programme completion date from September 2025 to Spring 2026 with handovers of the first blocks commencing over winter. This additional time plus increased work to rectify the structural issues with internal loadbearing walls and upgrading and diverting drainage has led to a projected overspend of £1.2m. Now that strip out works to all blocks are complete costs and programme should not continue to see unexpected change. Work is ongoing to identify the most suitable approach to fund the overspend with a contribution from Major Repairs Reserve and using capital receipts. It is proposed that the budget will be updated as part of the Monitor 1 report.
56. Glen Lodge is progressing well and expected to complete in August 2025. There has been a slight delay to completion which has resulted in an in-year underspend of £430k. An active working group is in place to create a plan for reoccupying the building and resourcing the care to meet the needs of new residents over summer. The project received £125k of additional funding from the Heat Network Efficiency Scheme (HNES) to prepare the heating infrastructure for Air Source Heat Pumps at a future date. The budget will be increased to reflect this additional grant funding.
57. Ordnance Lane has been redesigned to meet the requirement to deliver 100% affordable housing. The updated design increases the

density to 101 new homes and planning approval was achieved for this updated layout in August 2024. The scheme has been designed to RIBA 4 and the tender is underway for a Principal Contractor with tender returns due back in May 2025. Depending on the response from the market, it is hoped that a main works contract will be entered into by Autumn 2025 with a start on site shortly afterwards. Ordnance Lane is a site with a high level of site abnormalities and therefore additional grant has been awarded from the Mayoral Combined Authority to a value of £2,020k to unlock this complex site.

58. To date, Ordnance Lane has been awarded £2.4m of OPE Brownfield Grant Funding which has been used to significantly derisk the site. An enabling contract has been undertaken to clear the site of all existing structures, remove contamination and strip out the 'Married Quarters' retained buildings. The enabling works contract concluded in December 2024. The final account is yet to be concluded but it is anticipated that works will be within the allocated budget.
59. The Housing Delivery programme has concluded two grant funded schemes which delivered shared ownership in the city; Homes England's Second Hand Shared Ownership and YNY Devolution funded Second Hand Shared Ownership with retrofit. Combined these two schemes have delivered 40 new affordable homes to residents who are unable to access home ownership on the open market. The 25 homes funded to provide additional retrofit measures to increase EPC ratings from D or below to C and above have saved in the region of 36 tonnes of CO2 emissions.

#### Major Repairs

60. There was spend of £8,975k on Major repairs during the year and the following works were delivered:
- New kitchens, bathroom and rewires to 53 tenanted properties with a further 27 one off kitchens and 16 one off bathrooms
  - Damp remediation works to 21 tenanted properties
  - 75 major voids completed with home improvements and some damp works
  - 31 properties received new roofs.
  - 98 properties received new energy efficient 'A rated' windows
  - 454 properties received a new external door, which includes 93 fire doors
  - 4 communal door upgrades and preparing for upgrade as 2G being turned off 2025

- 35 areas had fire remediation works following fire assessments
- 719 flats/communal areas/blocks received external painting works
- Works commenced on the social housing decarbonisation fund with works to 42 properties commencing but these did not complete in full before the end of the year.
- Stock Condition Surveys commenced in January 2024, with 86% surveys completed and results shared December 2024. Future works can now be programmed according to verified data.

61. There was an underspend of £1.3m which will slip into 2025/26 to continue with issues identified through the stock condition survey.

#### Housing Environmental Improvement Programme (HEIP)

62. In 2024/25 Spending from the HEIP budget c(£100k) was focussed on investment in HRA communal areas in the Holgate ward. Following a number of site visits in the ward, a number of Health and Safety and Wellbeing issues were identified. Work has been carried out to resurface shared areas and provide additional fixtures, benches, drying facilities and planting areas.

63. Following consultation with customers about their views and use of communal areas, the service will be undertaking regular local area walkabouts with customers to identify concerns and opportunities to improve the shared facilities. This budget will be refocussed to deliver these customer led improvements, promote wellbeing and address any Health and Safety risks.

64. It is proposed that £75k of the underspend is used in 2025/26 to fund an HRA contribution towards the Neighbourhood Caretaker initiative and the balance of £157k leaves a HEIP budget of £232k.

#### HRA Retrofit

65. Significant progress was made during 2024/25 to deliver the Social Housing Wave 2 retrofit programme for council homes. Works began for over 50 properties to carry out External Wall Insulation to uninsulated wall sections -and for other upgrades where required such as top-up loft insulation.

66. It was unfortunate that the principal contractor for Phase 1 works entered administration after works had already begun on site. This created additional PAS 2035 lodgement and compliance expectations, complicating the establishment of a new supply chain for Phase 1. By the end of the year an alternative supply chain was in place and back on site to achieve completion. Accordingly, the majority of the works for over 100 properties across Phase 1 and 2 had taken place by the end of 2024/25 with completions and handover imminent for these properties.
67. A further £488k SHDF2 grant was claimed during 2024/25, with the result that the full programme grant of £1,033k had been claimed by the end of the year. The total SHDF2 planned spend includes around 50% co-funding from the HRA and the remainder will be spent during 2025/26. As SHDF2 spending is accounted for on a “cost incurred” basis for funding purposes, a total of £765k eligible incurred cost was reported through the SHDF2 year end reporting requirements.
68. The 100% York and North Yorkshire Combined Authority funded heat pump and Solar Photovoltaic upgrades to 61 properties across Alex Lyon House and Honeysuckle House achieved final design and procurement stages. Due to the complexity of the buildings identified once the design contract carried out specialist surveys and M&E infrastructure planning, a revised delivery strategy was determined to be necessary with a switch to individual heat pumps for each flat. This caused some delay with the result that a revised timetable was agreed with the funder, with the bulk of spending being planned during the first half of 2025/26 once works begin on site

#### Healthy and Sustainable Homes

69. Spending on Disabled Facilities Grants totalled £2,118k, funded from Government Grant and Council Prudential Borrowing and was in line with budget. The Healthy and Sustainable Homes service carried out major adaptations to 318 homes, involving the provision of 382 measures to properties in York in the Private Sector housing via the Disabled Facility Grant. The measures are provided to help people to continue to live independently and safely in their homes or to return to their homes following hospital admission.
70. Major adaptation measures provided included 214 level access showers, 35 ramps, 33 stair lifts, 13 level access doors, 9 new additional toilet facilities, 7 automatic door openers, door widening,

paving, safety works etc. Minor adaptations measure provided included 1,567 grab rail 293 banister rails, 209 steps or half steps, 169 wall to floor rails, 128 mop stick rails, 90 floor to floor rails, 60 newel rails, 40 level taps, etc.

71. Spending on Council Housing adaptations was £500k compared to an adjusted budget of £901k in the last financial year, with funding being provided through the HRA, with the underspend arising from a delay in the delivery of works via new procured contractors, with works being delayed from May 2024 to October 2024. As a result, there has been an increase in the list of those waiting to receive council house adaptations, with around 90 people waiting for works at the end of the financial year with an estimated value of £440k. To manage the waiting list, adaptations have been prioritised based on assessed need by an occupational therapist, with higher priority cases being dealt with first, leaving only lower priority cases to be dealt with in the next financial year.
72. During the year, a total of 58 properties received major adaptations works, with 83 measures being provided. This included 20 stairlifts, 13 level access showers, 10 ramps, and other measures such as door widening, bathroom and kitchen alterations, hard standing and dropped kerbs etc. In addition 256 council homes received 484 minor adaptation measures, including 228 grab rails, 46 banister rails, 36 steps or half steps, 30 wall to floor rails, 26 lever taps, 25 window locks etc.
73. Overall demand for adaptation works to properties to help people stay independent is increasing with demand for the service rising from an increasing elderly population and increasing costs for works associated with adaptations due to inflation. The budget for 2025/26 should benefit from an additional £200k from major repairs plus the underspend from 2024/25 to carry forward.
74. The Retrofit One Stop Shop (ROSSY) project is funded by Innovate UK, with funding due to come to an end in November 2025. ROSSY is a council led project supported by 7 partners, these are: BrightSparks Agency, University of York, York Community Energy, Energy Systems Catapult, Wrapt Homes, York and North Yorkshire Combined Authority, and Abundance Finance. The partnership has been created with the aim of resourcing and creating an end-to-end, home energy-efficiency retrofit online platform that will take York residents through the entire retrofit journey from initial enquiry through to the delivery of works.

75. Progress to date has seen the launch of the digital platform Yor Energy ([www.yorenergy.co.uk](http://www.yorenergy.co.uk)) in October 2024. In addition to the platform, two CYC properties are in the process of being upgraded through a deep retrofit as 'Demonstrator Homes' for potential customers to visit or view before being re-used as council homes with significantly reduced fuel bills and improved thermal performance for future residents.
76. Delivery of the Home Upgrade Grant 2 is being undertaken by the Healthy and Sustainable Homes Service and our delivery partner Clear Climate, with the aim to undertake a number of different energy efficiency improvement measures in up to 60 off gas properties in York. The scheme is due to fully complete by the end of May 2025, with the following measures having been undertaken to 44 homes to date with 173 measures installed including 31 digital smart controls, 30 air source heat pumps, 26 loft insulations, 21 solar photo voltaic panels, 16 internal wall insulation , 14 high retention storage heaters in houses, and 10 high heat retention storage heaters in flats. All the funding for the works is provided for the scheme by the Department of Energy Security Net Zero (DENSZ).
77. The Warm Homes: Local Grant is a government-funded programme, delivered by Local Authorities, to improve energy efficiency for low-income households in the private sector, with grants being provided to eligible households to pay for energy performance upgrades and low carbon heating measures. It is a three-year scheme totalling £2,037.7k, running until March 2028.
78. The Warm Homes : Social Housing Wave 3 grant was also successful with funding of £1,379.9k awarded. This will support the retrofit work already committed for council stock.

## **Communities**

### **Future Libraries Investment Programme**

79. The three library projects have been combined and are reported within a single FLIP (Future Libraries Investment Programme), under the corporate project management structure.
80. Clifton and Haxby & Wigginton Libraries are now complete and open. The Acomb library enhancement project is progressing well with the vision and scope all in line with the results of the public consultation that took place in early 2024 and the results remain at the



heart of the enhancement project. The successful Library Improvement Fund grant from Arts Council England of £250k is also included. In terms of timeline, the project team will report to Executive Member Decision Session to sign off the proposals for works in start autumn/winter 2025, after the busy summer period.

#### Mansion House

81. The Mansion House Repairs scheme budget for 24/25 was £1,281k (included £8k Project Support Allocation). £900k was slipped at Monitor 3 and an additional CRAM bid of £450k approved for 25/26.
82. William Birch was appointed to the construction tender in January 2025 and works started internally in February 2025 with external scaffolding starting in March. Works are programmed to continue externally until the end of July and internally until November 2025, a further £75k slippage is request at outturn.
83. At present works are to budget and to programme, however, there are several time risks which may affect the reopening of the building to the public or timed completion of the works, these are being managed, however, there is no time contingency in the programme.

#### Energise Roof Works

84. Phase 1 of the works on Energise roof are complete which has eliminated 90% of the problems. Greenwich Leisure Limited have commissioned a further roof inspection and report, which the Council are waiting to understand the finding and to agree a next phase of works within the budget remaining. This work has been delayed in 2024-25 so funds have been rolled over to address any final works in 2025-26.

#### Crematorium Waiting Room

The additional £375k CRAM bid was approved, the total amount available to deliver the project is now £596k. Over the next few months, the scope and costs of the work will be defined. The aim is to complete the works before autumn 2026.

#### Sport and Leisure

85. Spend on sports facilities across the city including pavilion improvements at Rowntree Park Tennis club, changing rooms and pitch improvements at New Earswick Sports & Social Club and a contribution to Poppleton Community Trust towards the installation of

a new Padel Court and Petanque Rink. This scheme is fully funded by S106 developer's contributions

#### Westfield Multi Use Games Area Provision

86. Work is ongoing to confirm the most appropriate site for the MUGA. The two present options are next to the play area on Chesney's Field or next to the Electrical substation off Foxwood Lane, adjacent to York Acorn ARLFC pitches. Budget slippage of £192k to 25/26.

#### **Transport, Highways & Environment**

87. Capital expenditure on various schemes within Transport, Highways & Environment totalled £26.337m in 2024/25.

#### Major Schemes (York Outer Ring Road and Station Gateway)

88. The Monitor 3 report (Executive January 2025) reported significant cost pressures across the two schemes and agreed some cost adjustments across the schemes. These have been included in the numbers shown across the annex.
89. Further details of these pressures are being reported in a separate report elsewhere on the Agenda with proposals to reprioritise these budgets going forward.
90. Any changes agreed in the separate report will be incorporated into future capital monitoring reports.

#### **Transport Schemes**

##### City Centre Sustainable Corridor – Bus Priority

91. BSIP funding was secured to improve bus journey times and improve reliability of services in the city centre. Feasibility and initial designs were progressed during 24/25. Revised drawings were provided to incorporate a flood defence barrier on Tower Street.
92. Project approved by the executive member to proceed to public consultation in June 2025 with current milestone planning towards a spring 2026 delivery

##### P & R Interchange Upgrades

93. BSIP 1 funding was secured to provide a new ticket office and public waiting area/ amenities of Grimston Bar P & R and refurbishment of the remaining 4 sites:

- Askham Bar
- Rawcliffe Bar
- Poppleton Bar
- Monks Cross

94. Designs finalized for consultation in 24/25 with consultation to be conducted in May 2025 with a view to executive decision in August 25. Implementation is intended to be phase from September through to March (25/26).

#### BSIP Bus Stop Upgrades

95. 15 additional locations are planned in for improvements between May and July 2025. The improvements are mostly raised kerbs, but also include enlarged waiting areas, road repairs and replacement shelters.

#### BSIP Real-Time Screens

96. Work on the installation of new real-time information screens has continued in 24/25 with 66 screens installed over the summer, and work on the programme of bus stop improvements is ongoing.
97. Second tranche of 50 additional battery screens ready for installation, scheduled to take place throughout May. Replacement screens for station frontage scheme ordered for installation first quarter 2025 and screens to be installed in first four new shelters in early May as soon as NPG have provided a power connection.

#### Small Scale Bus Priority - Strensall Bus Terminus Improvements

98. Feasibility and detailed design completed in 24/25 (pending a decision on the shelter from councillors), with implementation works planned between 16th June – 6th July 2025.

#### TSAR

99. The proposed programme of TSAR schemes has been deferred to allow the schemes to be reviewed to ensure that they meet the requirements of the new Local Transport Strategy and the emerging Movement and Place Plan, including a review of scope and prioritisation of sites. A revised programme will be included in the 2025/26 Transport Capital Programme.
100. To align to this incentive, feasibility and design have been conducted for 5 sites in 2024/2025 with a view to implementation in 25/26 for which Capital Programmed funding will be allocated:

- Huntington Rd/ Haleys Terrace
- Holgate Rd/Wilton Rise
- Foss Bank
- Heworth Green/Dodsworth Avenue.
- Copmanthorpe Link Rd

101. In addition, updates to traffic signal detectors and updates to 7 sites with new above ground detection conducted in 24/25. In addition some controller replacements were initiated in 24/25 with the remainder of the 5 sites scheduled for May/June 2025.

#### Signing & Lining Speed Limit Amendments

102. A 20mph village wide restriction was implemented in Bishopthorpe under an experimental Traffic Regulation Order. This is still in place and under ongoing evaluation with a view to agreeing as a permanent measure.

103. In addition speed limit restrictions were also implemented in the following locations:

- B122 Naburn Lane (30 mph limit).
- A1079 Dunnington (40mph limit).
- Askham Bryan Lane (30 mph limit).
- Revival Estate (20mph limit).
- Towthorpe (30 mph limit).
- Sim Balk Lane (40 mph).
- North Field Lane (30mph limit).
- Askham Fields Lane (30 & 40mph limits).
- Wetherby Rd Rufforth (20 mph limit).
- Haxby Rd/Clarence Gardens (20 mph limit)

104. The following locations progressed through to detailed design in 24/25 with intended implementation in 25/26 funded from the Capital Programme LTP funds.

- North Lane Huntington
- Wheldrake Lane Elvington (30 mph limit extension)
- A59 Poppleton (40 mph limit extension)

#### ANPR Bus Lane Enforcement

105. The programme of works to replace Automatic Number Plate Recognition cameras which were outdated and approaching end of life was completed in 24/25 at Coppergate Low Poppleton Lane

#### Access Barrier Review

106. The Council has agreed to participate in a research project being undertaken by academics from the University of Westminster to monitor the impact on path users and nearby residents of removal or redesign of barriers to make them compliant with guidance. This is likely to be a 5year funded scheme addressing c800 sites across the city.
107. Work was undertaken in 24/25 to identify and categorise the level of work required across the range of existing barriers. An initial tranche of 20 sites were highlighted which were felt to represent the majority of variances in Barriers in order that a repeatable delivery model could be determined to enable speedier implementation of subsequent tranches.
108. The first part of tranche one was implemented in April 2025 with the remainder to be actioned in coming weeks. Plans are underway to scale up delivery during 2025/2026 based on lessons learned from this initial tranche.

#### City Centre Dropped Kerbs

109. 7 sets of dropped crossings were installed throughout Low Petergate in summer/autumn 24/25.
110. Dropped crossing at Aldwark completed detailed design in 24/25 and will be implemented as 3 sets of crossings in the locale in Summer of 2025

#### PROW Upgrades

111. Replacement of the footbridge on the Rufforth-Knapton Public Right of Way (following installation of a temporary bridge earlier this year) was delayed in 24/25 due to ongoing challenges with procurement of an interested contractor. Funding has been re-profiled to an expected 25/26 implementation of a permanent bridge.

#### Millennium Bridge Approaches

112. Work to raise the level of the shared-use paths on the approaches to Millennium Bridge was completed in the summer of 2024/2025 and a

programme of improvements to other sections of Route 65 in York is being developed for implementation in 2025/26. As a result, the funding has been reprofiled to reflect the revised timescales for the second phase of the project.

#### Solar System Cycle Route Phase 1:

113. Improvements to the underpass and approach ramps on the solar system cycle route between the extent from Sim Balk Lane and the P&R at Askham Bar was successfully completed in 24/25.

#### Safety Schemes

114. A number of safety schemes completed in 2024/2025 as follows:
- Bradley Lane Rufforth LSS was implemented in September 2024, in response to concerns following a fatal incident at this locale.
  - Foss Islands/ Navigation Road LSS main scheme was implemented May/June 2024 with minor revisions undertaken in February 2025, in response to road safety concerns involving conflicts between cyclists/pedestrians/vehicles.
  - Heworth Green/ Eboracum Way interim solution implemented in October 2024 to support road safety concerns between cyclists & vehicles, until a long term, wider solution is implemented as part of the wider ongoing TSAR programme.
  - Heslington Rd implemented December 2024 to address high kerb hazards at a bus stop location.
  - Black Dike Lane completed detailed design in 24/25 and has been issued for implementation in Summer 2025

#### Active Travel Programme

115. Following the development of the new Local Transport Strategy and the Movement and Place Plan, the Active Travel Programme is under review with the majority of the schemes in the programme have been deferred pending the outcome of this review. Officers are working with members of the MCA to understand the proposed allocation of mayoral funding that can be spent on Active Travel for 25/26. Once discussions concluded this will then inform the programme of work for Active Travel for this year.
116. However work on the Riverside Path scheme has continued, with a public consultation event held in November, feasibility and preliminary design of an affordable solution was agreed in March 2024 with plans to progress with detailed designs in 25/26.

### HVM

117. Work to install the Hostile Vehicle Mitigation measures at key locations around the city centre begin in April 2023 across 11 sites. All infrastructure now installed and operational, with the final site at Parliament Street completed in December 2024.
118. As previously reported, the cost of the scheme continued to attract increased costs due to changes in the in the method of working to mitigate access issues during the works, and difficult ground conditions due to utility services and archaeological requirements. The additional costs have been funded from within the Transport & Highways capital budgets.
119. In addition, as of the start of 2024, access for blue badge holders at Goodramgate and Blake Street was granted, as a result, operational costs have increased in order to securely manage this access (site entrances are currently manually staffed)
120. The scheme is likely to attract additional costs throughout 25/26 with regards to ongoing discussions for turn back proposals at Blake Street, and whilst transition of the project to an agreed operational model concludes. Provisions will be made within the 25/26 Capital Programme to accommodate this.

### EV Schemes

121. The main focus of the work in 2024/25 has been securing funding and conducting feasibility, for the next 3 main EV projects, namely;
  - Union Terrace Hyper Hub
  - Askham Bar Hyper Hub
  - LEVI (On Street)
122. Work continues on the background legal issues with regards to land ownership and overage issues at both HyperHub sites and continues to cause significant delays.
123. Work continues in parallel with AccessAble and Motability on improving the PAS 1899 assessment process.

### ZEBRA Grant

124. The final payment to First York from the government's Zero Emission Bus Regional Areas (ZEBRA) grant for the conversion of the York bus

fleet to all-electric buses has been made, which has funded the completion of works at the York depot to support the new bus fleet and delivering the one of the first Carbon Neutral Bus Depots in the UK.

#### Highway Schemes (including footways)

125. Total spend across Highway schemes in 2024/25 was £6.457m in 2024/25. This was funded from Government Grant £3.556m and CYC borrowing £2.901m.
126. Twelve Carriageway Repair & Replacement schemes were successfully delivered, with a total newly resurfaced area covering approximately 37,500m<sup>2</sup>.
127. Ten Large Patching Schemes were successfully delivered with a total area covering approximately 20,000m<sup>2</sup>.
128. Four Surface Dressing schemes were successfully delivered with a total area covering approximately 43,500m<sup>2</sup>.
129. Footway repair and replacement schemes have been successfully delivered at the following listed locations:
  - Holroyd Avenue
  - Lamplugh Crescent
  - Wigginton Road
  - Keble Park South
  - St Benedict Road
  - Lendal
  - Footpath Slurry Sealing at various locations

#### Drainage

130. A total of £1.342m was spent in 2024/25 completing drainage improvement projects. More than twenty individual improvement schemes have been completed, which have alleviated localised flooding issues as part of the specific Proactive Investigations & Repair Programme. This programme will continue into 2025/26.
131. Further significant drainage improvement schemes were carried out, at the following listed locations, to proceed the road resurfacing works delivered in 2024/25.
  - Wigginton Road



- Huntington Road
- Field Lane Heslington
- Grimston Bar

132. Urgent repair works to sink holes were further delivered by the drainage team at more than five locations around the city.

#### Structures

133. There was total expenditure of £939k on bridges (including Lendal bridge) through the year.

134. Twenty-five Structural Reviews have been carried out in 2024/25, to comply with the Council's obligations, in relation to The Management of Highways Structures Code of Practise. All new information has been updated on the Council's Structural Asset Management System.

135. In addition to this:

- Principal Inspections have been carried out at Millfield Lane, Holgate Road, Ouse Bridge and Fossway Bridges, including the preparation of repots and recommendations for repairs.
- Structural Assessments of Haxby Bridge and Underpass have been carried out, to determine the load bearing capacity of the existing structures.
- A bridge strengthening scheme has been delivered at Bishopthorpe Bridge, which has involved the design, fabrication and installation of a new corrugated steel structure, below the existing bridge deck. This will enable the bridge to carry the required 40 tonnes of loading, which was previously limited to 18 tonnes, under a temporary Traffic Regulation Order.
- Tender documents are being prepared for painting, repairs, waterproofing and resurfacing works required at Lendal Bridge.

#### Street Lighting

136. There was total expenditure of £500k on replacing street lighting columns. 347 of the aged, expired Street Lighting steel column assets, of varying heights have been replaced with new assets. This included conversion of lighting heads to LED if not already converted. These locations were city wide.

137. 933 additional Street Lighting Heads, mainly in residential areas, were converted to LED with Net Zero Funding (£331k), to reduce energy costs and the carbon footprint.

#### City Walls Maintenance

138. Significant conservation works were carried out on the Icehouse, between towers 23 and 24.
139. Substantial maintenance works were carried out at Fishergate Bar, alongside the annual programme of basic maintenance, pointing stone replacement and walkway flagstone relaying.
140. The team further carried out the first year of quarterly monitoring, of over 150 locations, and have identified several sections of progressive movement that will require more invasive projects to stabilise in future years.

#### Castle Mills

141. An essential scheme to replace the existing timber lock gates at Castle Mills, has commenced, with the off-site manufacture of the gate components and clearance of silt from behind the downstream gates, by a team of specialist underwater divers. The gates were last replaced in 1986, and being nearly forty years old, must be replaced as a matter of urgency, to comply with the Council's duty as the Navigation Authority for the River Foss. It is proposed to reallocate £300k from the 2024/25 Highway Schemes budget to the lock gate replacement scheme, which is currently forecast at £1.4m.

#### Replacement Fleet Programme

142. The final 24/25 spend for Vehicle Replacement Programme was £2,078m. 18 vehicles and 55 pieces of plant equipment has been replaced across the different departments throughout the council. Nearly £5m New Purchase Orders has been raised in 2024/25. Due to lengthy lead times vehicles are expected to be delivered in 2025/26 & 2026/27.

#### City Development

143. **Castle Gateway** – In November 2023 Executive agreed the way forward to deliver some of the masterplan proposals, and work has now commenced to revise designs for the Castle / Eye of York and assess the potential for the delivery of Affordable Housing at Castle Mills. The strategic importance of St George's Field as a parking location was acknowledged and proposals for improving parking provision there, with coach drop off facilities, are being

progressed. The proposals will be included in the business case, which will be reported to the Executive for approval in September 2025.

144. Public and stakeholder engagement has been undertaken on the stage 2 designs for the Castle and Eye of York scheme. This feedback has been used to inform the next stage of design development which will be sent to external consultants for the costs to be established. The cost plan for the scheme is nearing completion and the next stage is to review with the project team. The outcome of this and the review and other parking facilities in the vicinity will also form part the report mentioned above.
145. The phasing spend for Castle Gateway Infrastructure (Castle Mills Bridge and cycle route) has been pushed back a year to 2026/27. This is linked to the wider review of WYCA spend on capital projects.

#### York Central

146. General progress on the project remains positive. The planning application for the Government Property Agency building was approved by Planning Committee in July 2024. Officers are reviewing the next steps for the scheme.
147. The delivery of the main York Central highway infrastructure by Homes England is progressing with the Phase 1 delivering the alternative route around the National Railway Museum expected to be complete by summer 25, allowing the stopping up of Leeman Rd to be certified.
148. Road construction has progressed to enable Leeman Road to be stopped up. This includes construction of the new spine road as well as the main cycle/pedestrian route and improvements to Station Rise.
149. Phase 2 of the scheme to connect the new spine road through to Water End is expected to be complete in 2027. Ground improvement works and foundations have progressed for the embankments and bridges

#### Climate Change

150. The Climate Change programme had a budget of £1,727k for 2024/25, including £227k slippage from last year. The budget has supported £95k towards LED improvements at West Offices and Hazel Court which were completed in March 2025. During 24/25 White Rose

Forrest grants were also received from Kirklees Council (£216k plus £6k matched funding) which has supported tree planting.

151. At monitor three, £1.5m was slipped to 2025/26 as there will be further calls on the budget potentially to fund solar panels at Yearsley swimming pool and Acomb Library (£120k), as well as a potential requirement of £400k for additional car parking at the Community Woodland (a review of the current parking situation is being conducted). There are also potential commitments for tree provision as part of the York Outer Ring Road Scheme.
152. Officers will review opportunities to use funding to support the above as well as for potential match funding towards Public Sector Decarbonisation Scheme applications and Carbon Negative Challenge Fund projects, including improvements works at Hazel Court Eco Depot, Moor Lane Youth Centre and Clifton Children's Centre. It is requested that a further £236k is slipped to 25/26.
153. Key achievements include:
  - Completion of Net Zero Fund projects, including:
    - Techno-economic feasibility study for renewable generation at Monks Cross, Grimston Bar Park & Ride and University of York.
    - Installation of LED improvements at Hazel court and West Offices, saving 37tCO<sub>2</sub>e/yr.
    - Installation of LED replacement of 985 streetlights completed, with additional funding allocated to replace an extra 400 lights by end of June 2025.
    - Contract awarded and planning permission granted for replacement heating system at Honeysuckle House and Alex Lyon House.
    - Strategic Outline Case completed for Harewood Whin Green Energy Park.
  - Completion of the York pilot for the Local Investment in Natural Capital (LINC) project, identifying sites in York for ecosystem service improvements and potential external sources of finance.
  - Development of asset prospectus for the Net Zero Accelerator (City Leap) project with North Yorkshire Council and the Combined Authority.
  - Completion of the phase 2 Green Streets programme, planting over 5,000 trees in public open space and highways.

- Solar for Schools installation expanded with 8 York schools now having panels fitted.
- Two new micro-woodlands created in York.
- Applications submitted to Carbon Negative Challenge Fund

### **Property Services**

154. Works on the LED replacement scheme at West Offices and Hazel Court have been completed bar some final commissioning. Projects undertaken from the Asset Maintenance budget this year include:
  - Swinegate's heating system, following design work, works have now been completed on the mechanical systems with final upgrade connections to be complete by the end of May.
  - Various works to CYC schools have been completed including significant m&e works at Ralph Butterfield and Westfield and building works at Huntington and Applefields.
  - Works scheduled to windows and external works at Shambles are well under way.
  - Works were completed at the new Clifton Explore library.
  - Drainage works have been completed at a commercial property on Castlegate.
  - A refurbishment programme at Silver St Market Office was completed to replace all the flooring within the work and recreational spaces which also included full redecoration throughout.
155. It is proposed that £172k of the remaining budget be slipped to 2025/26 to complete the remaining works.
156. Prelim works for locating a new data centre cooling facility at West Offices are underway and implementation works are anticipated for this financial year, requiring £355k budget to be slipped to 25/26.
157. Quotes for works for improvements to welfare facilities at Hazel Court are being sought with works to follow.
158. Refreshment of asbestos surveys is underway and call on any works required due to be assessed this financial year from the existing budgets, £222k slippage to 2025/26.

159. Union Terrace and Robinson Court's management was brought in house and the current budget will be utilised in liaison with Housing colleagues. The remaining budget of £141k is proposed to be slipped to 2025/26

### **Corporate Services – IT**

160. The ICT capital programme had a budget of £2.923m for 2024/25, The ICT development plan capital expenditure totalled £1.988m, £939k slipped to 2025/26.
161. The most significant financial investment in year was attributable to the renewal of our Microsoft and Citrix licencing across the CYC estate and the contract renewal for iTrent, for which the move from on premise to Cloud will be completed mid-2025.
162. The work of the ICT service supports and enables the council, partners and the city on many different levels. Examples this year include:

### **Digital Council**

163. A number of systems have been implemented, replaced, upgraded or continued to be further developed this year, these include:
- Completion of the upgrade of EDRMS and subsequent rollout in May 2024
  - Successful launch of a new CRM solution via the Garden Waste Project Phase 1 in July 2024 and Phase 2 in January 2025
  - Parking Taranto upgrade to version 2.14
  - Successful move of Civica Technology Forge from on premise to Cloud
  - Ongoing work to move iTrent from on premise to Cloud
  - Progression of the Digital switchover work including cessation of analogue telephone lines
  - Upgrade of Child View to version 5.6
  - Upgrade of Open Housing to version 18
  - The replacement of Browse Aloud with ReciteMe as the text to speak translation offer across 7 corporate websites
  - Completion of Identification and deployment of applications previously only available in Citrix over to laptops and desktops

Transfer of the Revenues and Benefits system onto a Windows operating system ensuring full compatibility with all of our on premise systems

#### Digital Staff

164. The majority of our work under this theme has been our involvement on the Working as One programme where ICT have provided significant support and resource commitment into the establishment and progression of this fast paced and evolving council priority. Our involvement has included:
- Full implementation of Microsoft Teams and Micollab enabling the successful decommissioning of Skype
  - Successfully replaced over 200 HP Elitebook model laptops with the current Lenovo E14/E16 devices in preparation for the upgrade to Windows 11
  - Continued replacement of thin terminals with docking stations across all CYC sites increasing flexibility for hybrid workers
  - Ongoing commitment to the testing and upgrade to Windows 11 which is to be completed by October 2025

#### Digital City

165. Some of the key activities during the year included:
- Ongoing expansion of Full Fibre in some of York's more rural locations, we have worked with Fusion Fibre Group delivering Full Fibre services to the villages of Elvington, Wheldrake and Stockton on the Forest
  - Digital York is actively working to promote digital inclusion across the city, ensuring all residents have access to essential digital services and resources. Through various initiatives and partnerships with local organisations, efforts are underway to bridge the digital divide and empower all residents with the necessary digital skills and tools. Initiatives include CoderDojo, a monthly coding club for 7–17-year-olds and working with Joseph Rowntree Housing Trust to deliver refurbished digital devices to its residents.
  - Working with Faster Broadband to continue its Full Fibre rollout, bringing high-speed connectivity to 8,000 homes and businesses within York's city walls, with fibre connectivity now live in and around the Micklegate area along with Gillygate, High Petergate, Bootham, Marygate, Lord Mayor's Walk, Claremont Terrace, and

surrounding streets. Phases 3 and 4 is focussed on Fossgate, Walmgate and surrounding areas.

### **Funding the 2024/25 Capital Programme**

166. The 2024/25 capital programme of £74.019m has been funded from £30.293m external funding and £43.726m of internal funding. The internal funding includes resources such as revenue contributions, Supported Capital Expenditure, capital receipts and reserves.
167. The overall funding position continues to be closely monitored to ensure the overall capital programme remains affordable and is sustainable over the 5 year approved duration.

### **Update on the 2025/26 – 2029/30 Capital Programme**

168. The restated capital programme for 2025/26 to 2029/30 split by portfolio is shown in table 3. The individual scheme level profiles can be seen in Annex 1.

| <b>Gross Capital Programme</b>    | <b>2025/26</b> | <b>2026/27</b> | <b>2027/28</b> | <b>2028/29</b> | <b>2029/30</b> | <b>Total</b>   |
|-----------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
|                                   | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      |
| Children's services               | 18.854         | 4.131          | -              | -              | -              | <b>22.985</b>  |
| Adult Social Care                 | 1.039          | 0.728          | 0.752          | 0.776          | 0.800          | <b>4.095</b>   |
| Housing                           | 49.270         | 18.976         | 19.781         | 15.150         | 15.050         | <b>118.227</b> |
| Communities                       | 5.805          | -              | -              | -              | -              | <b>5.805</b>   |
| Transport, Highways & Environment | 70.129         | 49.636         | 41.516         | 27.708         | 21.927         | <b>210.916</b> |
| City Development                  | 27.594         | 10.582         | 2.800          | 1.920          | -              | <b>42.896</b>  |
| Property Services                 | 2.197          | 0.675          | 0.275          | 0.275          | 0.275          | <b>3.697</b>   |
| ICT                               | 4.109          | 2.820          | 2.820          | 2.820          | 2.820          | <b>15.389</b>  |
| Corporate Services                | 1.746          | 0.369          | 0.394          | 0.200          | 0.200          | <b>2.909</b>   |
| <b>Revised Programme</b>          | <b>180.743</b> | <b>87.917</b>  | <b>68.338</b>  | <b>48.849</b>  | <b>41.072</b>  | <b>426.919</b> |

**Table 3 – Restated Capital Programme 2025/26 to 2029/30**

169. Table 4 shows the projected call on Council resources going forward.

|                                | <b>2025/26</b> | <b>2026/27</b> | <b>2027/28</b> | <b>2028/29</b> | <b>2029/30</b> | <b>Total</b>   |
|--------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
|                                | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      | <b>£m</b>      |
| <b>Gross Capital Programme</b> | <b>180.743</b> | <b>87.917</b>  | <b>68.338</b>  | <b>48.849</b>  | <b>41.072</b>  | <b>426.919</b> |
| Funded by:                     |                |                |                |                |                |                |



|                              |                |               |               |               |               |                |
|------------------------------|----------------|---------------|---------------|---------------|---------------|----------------|
| External Funding             | 69.577         | 43.240        | 28.566        | 9.986         | 7.195         | <b>158.564</b> |
| Council Controlled Resources | 111.166        | 44.677        | 39.772        | 38.863        | 33.877        | <b>268.355</b> |
| <b>Total Funding</b>         | <b>180.743</b> | <b>87.917</b> | <b>68.338</b> | <b>48.849</b> | <b>41.072</b> | <b>426.919</b> |

**Table 4 – 2025/26 –2029/30 Capital Programme Financing**

170. The Council controlled figure is comprised of a number of resources that the Council has ultimate control over. These include Right to Buy receipts, revenue contributions, supported (government awarded) borrowing, prudential (Council funded) borrowing, reserves (including Venture Fund) and capital receipts.
171. In financing the overall capital programme, the Chief Finance Officer will use the optimum mix of funding sources available to achieve the best financial position for the Council. Therefore, an option for any new capital receipts would be to use these to replace assumed borrowing, thereby reducing the Councils' borrowing levels and associated revenue costs.

## **Organisational Impact and Implications**

172. The report has the following implications:
- **Financial** - are contained throughout the main body of the report. Given the forecast financial position of the Council and the need to reduce expenditure, there will be a review of the capital programme. This review will need to identify ways in which capital expenditure can also be reduced.
  - **Human Resources (HR)** - There are no direct HR implications as a result of this report. Any variations to the capital programme that have staffing implications will follow appropriate consultation and HR policies and procedures.
  - **Legal** - Whilst this report itself does not have any legal implications, the schemes within the capital programme themselves will be in receipt of legal advice where necessary
  - **Procurement** – Whilst this report itself does not have any procurement implications, schemes within the capital programme are all procured in accordance with the procurement legislation.
  - **Health and Wellbeing**, reductions in spend in some areas could impact on the health and wellbeing of both our staff and residents. The impact of any reductions in the capital programme will be

carefully monitored so that implications can be considered and mitigated where possible.

- ***Environment and Climate action***, as this report is mainly for information to update on the progress of delivery of schemes within the programme, there are no direct environment and climate action implications as a result of this report.
- ***Affordability***, Affordability, as this report is mainly for information to update on the progress of delivery of schemes within the programme, there are no direct affordability implications as a result of this report. A number of the schemes will contribute to affordable and more efficient homes.
- ***Equalities and Human Rights*** — as this report is mainly for information to update on the progress of delivery of schemes within the programme, there are no direct equalities and human rights implications as a result of this report. All individual schemes will be subject to Impact Assessments in the usual way.
- ***Data Protection and Privacy***, As there is no personal data, special categories of personal data or criminal offence data being processed, there is no requirement to complete a data protection impact assessment (DPIA).
- ***Communications***, the information set out in this report does not have any specific communications implications. The finance and performance monitor report elsewhere on this agenda includes details of the communications activity in relation to the overall council finances.
- ***Economy***, there are no direct implications related to the recommendations.

## **Risks and Mitigations**

173. There are a number of risks inherent in the delivery of a large scale capital programme. To mitigate against these risks the capital programme is regularly monitored as part of the corporate monitoring process, and the project management framework. This is supplemented by internal and external audit reviews of major projects.

## **Wards Impacted**

174. All wards are impacted by the issues detailed in the report.

## Contact details

For further information please contact the authors of this Decision Report.

### Authors

|                         |                      |
|-------------------------|----------------------|
| <b>Name:</b>            | Emma Audrain         |
| <b>Job Title:</b>       | Technical Accountant |
| <b>Service Area:</b>    | Financial Services   |
| <b>Report approved:</b> | Yes                  |
| <b>Date:</b>            | 04/07/2025           |

|                      |                               |
|----------------------|-------------------------------|
| <b>Name:</b>         | Patrick Looker                |
| <b>Job Title:</b>    | Assistant Director of Finance |
| <b>Service Area:</b> | Financial Services            |

## Background papers

- [Capital Budget Report Executive 25th January 2024](#) and Full Council 22 February 2024
- [Capital Programme Outturn 2023-24](#) – Executive 18 July 2024
- [Capital Programme Monitor 1](#) – Executive 12<sup>th</sup> September 2024
- [Capital Programme Monitor 2](#) – Executive 14<sup>th</sup> November 2024
- [Capital Programme Monitor 3](#) 2024/25 – Executive 21 January 2025
- [Capital Budget 2025/26 to 2029/30](#) - Executive 21 January 2025

## Annexes

- Annex 1 – Capital Programme 2024/25 to 2029/30